

WEST VIRGINIA LEGISLATURE

2026 REGULAR SESSION

Introduced

House Bill 5653

By Delegate Hall

[By Request of the Department of Revenue]

[Introduced February 17, 2026; referred to the
Committee on Government Organization]

1 A BILL to amend and reenact §11-10-5d of the Code of West Virginia, 1931, as amended, relating
2 to tax procedure and administration; prohibiting disclosure of certain manuals, training
3 materials, guidelines, thresholds, and procedures; and providing an effective date.

Be it enacted by the Legislature of West Virginia:

ARTICLE 10. TAX PROCEDURE AND ADMINISTRATION ACT.

§11-10-5d. Confidentiality and disclosure of returns and return information.

1 (a) General rule. — Except when required in an official investigation by the Tax
2 Commissioner into the amount of tax due under any article administered under this article or in any
3 proceeding in which the Tax Commissioner is a party before a court of competent jurisdiction to
4 collect or ascertain the amount of such tax and except as provided in §11-10-5d(d) through §11-
5 10-5d(n) of this code, it shall be unlawful for any officer, employee, or agent of this state or of any
6 county, municipality, or governmental subdivision to divulge or make known in any manner the tax
7 return, or any part thereof, of any person or disclose information concerning the personal affairs of
8 any individual or the business of any single firm or corporation, or disclose the amount of income,
9 or any particulars set forth or disclosed in any report, declaration, or return required to be filed with
10 the Tax Commissioner by any article of this chapter imposing any tax administered under this
11 article or by any rule of the Tax Commissioner issued thereunder, or disclosed in any audit or
12 investigation conducted under this article. For purposes of this article, tax returns and return
13 information obtained from the Tax Commissioner pursuant to an exchange of information
14 agreement or otherwise pursuant to the provisions of §11-10-5d(d) through §11-10-5d(n) of this
15 code which is in the possession of any officer, employee, agent, or representative of any local or
16 municipal governmental entity or other governmental subdivision is subject to the confidentiality
17 and disclosure restrictions set forth in this article: *Provided*, That such officers, employees, or
18 agents may disclose the information in an official investigation, by a local or municipal
19 governmental authority or agency charged with the duty and responsibility to administer the tax
20 laws of the jurisdiction, into the amount of tax due under any lawful local or municipal tax

21 administered by that authority or agency, or in any proceeding in which the local or municipal
22 governmental subdivision, authority, or agency is a party before a court of competent jurisdiction to
23 collect or ascertain the amount of the tax. Unlawful disclosure of the information by any officer,
24 employee, or agent of any local, municipal, or governmental subdivision is subject to the sanctions
25 set forth in this article.

26 (b) Definitions. — For purposes of this section:

27 (1) Background file document. — The term "background file document", with respect to a
28 written determination, includes the request for that written determination, any written material
29 submitted in support of the request and any communication (written or otherwise) between the
30 state Tax Department and any person outside the state Tax Department in connection with the
31 written determination received before issuance of the written determination.

32 (2) Disclosure. — The term "disclosure" means making known to any person in any
33 manner whatsoever a return or return information.

34 (3) Inspection. — The terms "inspection" and "inspected" means any examination of a
35 return or return information.

36 (4) Return. — The term "return" means any tax or information return or report, declaration
37 of estimated tax, claim, or petition for refund or credit or petition for reassessment that is required
38 by, or provided for, or permitted under the provisions of this article (or any article of this chapter
39 administered under this article) which is filed with the Tax Commissioner by, on behalf of, or with
40 respect to any person and any amendment or supplement thereto, including supporting
41 schedules, attachments, or lists which are supplemental to, or part of, the filed return.

42 (5) Return information. — The term "return information" means:

43 (A) A taxpayer's identity; the nature, source, or amount of his or her income, payments,
44 receipts, deductions, exemptions, credits, assets, liabilities, net worth, tax liability, tax withheld,
45 deficiencies, overassessments, or tax payments, whether the taxpayer's return was, is being, or
46 will be examined or subject to other investigation or processing, or any other data received by,

47 recorded by, prepared by, furnished to, or collected by the Tax Commissioner with respect to a
48 return or with respect to the determination of the existence, or possible existence, of liability (or the
49 amount thereof) or by any person under the provisions of this article (or any article of this chapter
50 administered under this article) for any tax, additions to tax, penalty, interest, fine, forfeiture, or
51 other imposition or offense; and

52 (B) Any part of any written determination or any background file document relating to such
53 written determination. "Return information" does not include, however, data in a form which cannot
54 be associated with or otherwise identify, directly or indirectly, a particular taxpayer. Nothing in the
55 preceding sentence, or in any other provision of this code, shall be construed to require the
56 disclosure of standards used or to be used for the selection of returns for examination or data used
57 or to be used for determining such standards, including, but not limited to:

58 (i) Audit manuals (for internal bench audits and external field audits), audit and
59 examination guidelines, and audit procedures, guidelines and algorithms, including sampling
60 methodologies used in auditing, and used in internal and external reviews and examinations of tax
61 returns, tax records and business records, audit trigger thresholds, or assessment trigger
62 thresholds;

63 (ii) Auditor and Tax Division personnel training manuals and training materials;

64 (iii) Scoring and risk assessment models used in audit selection;

65 (iv) Audit selection criteria, fraud check materials, thresholds, procedures and
66 methodologies;

67 (v) Internal policy manuals related to audit and enforcement procedures;

68 (vi) Data analytics models and methodologies used in compliance evaluation;

69 (vii) Procedural workflow documents or other nonpublic resources used by audit
70 personnel; and

71 (viii) Applications for licensure, licenses and other information relating to telemarketer
72 registration.

73 (6) Tax administration. — The term "tax administration" means:

74 (A) The administration, management, conduct, direction, and supervision of the execution
75 and application of the tax laws or related statutes of this state and the development and
76 formulation of state and local tax policy relating to existing or proposed state and local tax laws and
77 related statutes of this state; and

78 (B) Includes assessment, collection, enforcement, litigation, publication, and statistical
79 gathering functions under the laws of this state and of local governments.

80 (7) Taxpayer identity. — The term "taxpayer identity" means the name of a person with
81 respect to whom a return is filed, his or her mailing address, his or her taxpayer identifying number,
82 or a combination thereof.

83 (8) Taxpayer return information. — The term "taxpayer return information" means return
84 information as defined in §11-10-5d(b)(5) of this code which is filed with, or furnished to, the Tax
85 Commissioner by or on behalf of the taxpayer to whom such return information relates.

86 (9) Written determination. — The term "written determination" means a ruling,
87 determination letter, technical advice memorandum, or letter or administrative decision issued by
88 the Tax Commissioner.

89 (c) Criminal penalty. — Any officer, employee, or agent (or former officer, employee, or
90 agent) of this state or of any county, municipality, or governmental subdivision who violates this
91 section shall be guilty of a misdemeanor and, upon conviction thereof, shall be fined not more than
92 \$1,000, or imprisoned for not more than one year, or both, together with costs of prosecution.

93 (d) Disclosure to designee of taxpayer. — Any person protected by the provisions of this
94 article may, in writing, waive the secrecy provisions of this section for any purpose and any period
95 as he or she states in the written waiver. The Tax Commissioner may, subject to such
96 requirements and conditions as he or she may prescribe, thereupon release to designated
97 recipients such taxpayer's return or other particulars filed under the provisions of the tax articles
98 administered under the provisions of this article, but only to the extent necessary to comply with a

99 request for information or assistance made by the taxpayer to such other person. However, return
100 information shall not be disclosed to such person or persons if the Tax Commissioner determines
101 that such disclosure would seriously impair administration of this state's tax laws.

102 (e) Disclosure of returns and return information for use in criminal investigations. —

103 (1) In general. — Except as provided in §11-10-5d(e)(3) of this code, any return or return
104 information with respect to any specified taxable period or periods shall, pursuant to and upon the
105 grant of an ex parte order by a federal district court judge, federal magistrate, or circuit court judge
106 of this state, under §11-10-5d(e)(2) of this code, be open (but only to the extent necessary as
107 provided in such order) to inspection by, or disclosure to, officers and employees of any federal
108 agency, or of any agency of this state, who personally and directly engaged in:

109 (A) Preparation for any judicial or administrative proceeding pertaining to the enforcement
110 of a specifically designated state or federal criminal statute to which this state, the United States,
111 or such agency is or may be a party;

112 (B) Any investigation which may result in such a proceeding; or

113 (C) Any state or federal grand jury proceeding pertaining to enforcement of such a criminal
114 statute to which this state, the United States, or such agency is or may be a party. Such inspection
115 or disclosure shall be solely for the use of such officers and employees in such preparation,
116 investigation, or grand jury proceeding.

117 (2) Application of order. — Any United States attorney, any special prosecutor appointed
118 under Section 593 of Title 28, United States Code, or any attorney in charge of a United States
119 justice department criminal division organized crime strike force established pursuant to Section
120 510 of Title 28, United States Code, may authorize an application to a circuit court judge or
121 magistrate, as appropriate, for the order referred to in §11-10-5d(e)(1) of this code. Any
122 prosecuting attorney of this state may authorize an application to a circuit court judge of this state
123 for the order referred to in §11-10-5d(e)(1) of this code. Upon the application, the judge or
124 magistrate may grant such order if he or she determines on the basis of the facts submitted by the

125 applicant that:

126 (A) There is reasonable cause to believe, based upon information believed to be reliable,
127 that a specific criminal act has been committed;

128 (B) There is reasonable cause to believe that the return or return information is or may be
129 relevant to a matter relating to the commission of such act; and

130 (C) The return or return information is sought exclusively for use in a state or federal
131 criminal investigation or proceeding concerning such act and the information sought to be
132 disclosed cannot reasonably be obtained, under the circumstances, from another source.

133 (3) The Tax Commissioner may not disclose any return or return information under §11-10-
134 5d(e)(1) of this code if he or she determines and certifies to the court that the disclosure would
135 identify a confidential informant or seriously impair a civil or criminal tax investigation.

136 (f) Disclosure to person having a material interest. — The Tax Commissioner may,
137 pursuant to legislative rules promulgated by him or her, and upon such terms as he or she may
138 require, disclose a return or return information to a person having a material interest in the return or
139 return information: Provided, That such disclosure shall only be made if the Tax Commissioner
140 determines, in his or her discretion, that the disclosure would not seriously impair administration of
141 this state's tax laws.

142 (g) Statistical use. — This section shall not be construed to prohibit the publication or
143 release of statistics classified to prevent the identification of particular returns and the items
144 thereof.

145 (h) Disclosure of amount of outstanding lien. — If notice of lien has been recorded pursuant
146 to §11-10-12 of this code, the amount of the outstanding obligation secured by such lien may be
147 disclosed to any person who furnishes written evidence satisfactory to the Tax Commissioner that
148 such person has a right in the property subject to the lien or intends to obtain a right in such
149 property.

150 (i) Reciprocal exchange. — The Tax Commissioner may, pursuant to written agreement,

151 permit the proper officer of the United States, or the District of Columbia, or any other state, or any
152 political subdivision of this state, or his or her authorized representative, who is charged by law
153 with responsibility for administration of a similar tax, to inspect reports, declarations, or returns
154 filed with the Tax Commissioner or may furnish to such officer or representative a copy of any
155 document, provided any other jurisdiction grants substantially similar privileges to the Tax
156 Commissioner or to the Attorney General of this state: *Provided*, That pursuant to written
157 agreement the Tax Commissioner may provide to the assessor of any county, sheriff of any county,
158 or the mayor of any West Virginia municipality the federal employer identification number of any
159 business being carried on within the jurisdiction of the requesting assessor, sheriff, or mayor. The
160 disclosure shall be only for the purpose of, and only to the extent necessary in, the administration
161 of tax laws: *Provided, however*, That the information may not be disclosed to the extent that the
162 Tax Commissioner determines that such disclosure would identify a confidential informant or
163 seriously impair any civil or criminal tax investigation.

164 (j) Exchange with municipalities and counties. —

165 (1) The Tax Commissioner shall, upon the written request of the mayor or governing body
166 of any West Virginia municipality, allow the duly authorized agent of the municipality to inspect and
167 make copies of the state business and occupation tax return filed by taxpayers of the municipality
168 and any other state tax returns (including, but not limited to, consumers sales and service tax
169 return information and health care provider tax return information) that is reasonably requested by
170 the municipality. Such inspection or copying shall include disclosure to the authorized agent of the
171 municipality for tax administration purposes of all available return information from files of the tax
172 department relating to taxpayers who transact business within the municipality. The Tax
173 Commissioner shall be permitted to inspect or make copies of any tax return and any return
174 information or other information related thereto in the possession of any municipality, or its
175 employees, officers, agents, or representatives, that has been submitted to or filed with the
176 municipality by any person for any tax including, but not limited to, the municipal business and

177 occupation tax, public utility tax, municipal license tax, tax on purchases of intoxicating liquors,
178 license tax on horse racing or dog racing, and municipal amusement tax.

179 (2) The Tax Commissioner shall, upon the written request of the county commission of a
180 West Virginia county, allow the duly authorized agent of the county to inspect and make copies of
181 the following records related to tax on the sale of intoxicating liquor and wine:

182 (A) All records of the Tax Commissioner, including available return information, related to
183 the collection of tax in the county or the remittance of tax to the county pursuant to §60-3-9d or
184 §60-3A-21 of this code; and

185 (B) All records of the Tax Commissioner, including available return information, related to
186 the collection of tax within the corporate limits of a municipality within the county or the remittance
187 of tax to a municipality within the county pursuant to §60-3-9d or §60-3A-21 of this code.

188 (3) The Tax Commissioner shall, upon the written request of the mayor or governing body
189 of a West Virginia municipality, allow the duly authorized agent of the municipality to inspect and
190 make copies of the following records related to tax on the sale of intoxicating liquor and wine:

191 (A) All records of the Tax Commissioner, including available return information, related to
192 the collection of tax within the corporate limits of the municipality or the remittance of tax to the
193 municipality pursuant to §60-3-9d and §60-3A-21 of this code;

194 (B) All records of the Tax Commissioner, including available return information, related to
195 the collection of tax within the county in which the municipality is located but outside the corporate
196 limits of another municipality pursuant to §60-3-9d and §60-3A-21 of this code; and

197 (C) All records of the Tax Commissioner, including available return information, related to
198 the remittance of tax to the county in which the municipality is located pursuant to §60-3-9d and
199 §60-3A-21 of this code.

200 (k) Release of administrative decisions. — The Tax Commissioner shall release to the
201 public his or her administrative decisions, or a summary thereof: *Provided*, That unless the
202 taxpayer appeals the administrative decision to a circuit court or waives in writing his or her rights

203 to confidentiality, any identifying characteristics or facts about the taxpayer shall be omitted or
204 modified to an extent so as to not disclose the name or identity of the taxpayer.

205 (I) Release of taxpayer information. — If the Tax Commissioner believes that enforcement
206 of the tax laws administered under this article will be facilitated and enhanced thereby, he or she
207 shall disclose, upon request, the names and address of persons:

208 (A) Who have a current business registration certificate;

209 (B) Who are licensed employment agencies;

210 (C) Who are licensed collection agencies;

211 (D) Who are licensed to sell drug paraphernalia;

212 (E) Who are distributors of gasoline or special fuel;

213 (F) Who are contractors;

214 (G) Who are transient vendors;

215 (H) Who are authorized by law to issue a sales or use tax exemption certificate;

216 (I) Who are required by law to collect sales or use taxes;

217 (J) Who are foreign vendors authorized to collect use tax;

218 (K) Whose business registration certificate has been suspended or canceled or not
219 renewed by the Tax Commissioner;

220 (L) Against whom a tax lien has been recorded under §11-10-12 of this code (including any
221 particulars stated in the recorded lien);

222 (M) Against whom criminal warrants have been issued for a criminal violation of this state's
223 tax laws; or

224 (N) Who have been convicted of a criminal violation of this state's tax laws.

225 (m) Disclosure of return information to child support enforcement division. —

226 (1) State return information. — The Tax Commissioner may, upon written request, disclose
227 to the child support enforcement division created by §48A-2-1 *et seq.* of this code:

228 (A) Available return information from the master files of the tax department relating to the

229 Social Security account number, address, filing status, amounts, and nature of income and the
230 number of dependents reported on any return filed by, or with respect to, any individual with
231 respect to whom child support obligations are sought to be enforced; and

232 (B) Available state return information reflected on any state return filed by, or with respect
233 to, any individual described in §11-10-5d(m)(1)(A) of this code relating to the amount of the
234 individual's gross income, but only if such information is not reasonably available from any other
235 source.

236 (2) Restrictions on disclosure. — The Tax Commissioner shall disclose return information
237 under §11-10-5d(m)(1) of this code only for purposes of, and to the extent necessary in, collecting
238 child support obligations from and locating individuals owing such obligations.

239 (n) Disclosure of names and addresses for purposes of jury selection. — The Tax
240 Commissioner shall, at the written request of a circuit court or the chief judge thereof, provide to
241 the circuit court within 30 calendar days a list of the names and addresses of individuals residing in
242 the county or counties comprising the circuit who have filed a state personal income tax return for
243 the preceding tax year. The list provided shall set forth names and addresses only. The request
244 shall be limited to counties within the jurisdiction of the requesting court.

245 The court, upon receiving the list or lists, shall direct the jury commission of the appropriate
246 county to merge the names and addresses with other lists used in compiling a master list of
247 residents of the county from which prospective jurors are to be chosen. Immediately after the
248 master list is compiled, the jury commission shall cause the list provided by the Tax Commissioner
249 and all copies thereof to be destroyed and shall certify to the circuit court and to the Tax
250 Commissioner that the lists have been destroyed.

251 (o) Effective date. — The amendments to this section enacted in the year 2026 shall
252 become effective upon passage.

NOTE: The purpose of this bill is to confirm the confidentiality of internal audit and other manuals, training materials, guidelines, thresholds, and procedures.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.